# Vision Floyd County Comprehensive Plan

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Executive Summary

Land Use. Demographics. Transportation. Community Development. Economic Development. Infrastructure. Housing. Recreational facilities. All of these elements are interconnected in the development of a community plan and are key to mapping out the future for a community.

The current Floyd County Comprehensive Land Use Plan was adopted in 2005. Cornerstone 2005 – A Vision for the Future was a ten-year development plan to guide and grow the community to the standards set by its residents.

The 2005 plan was developed in order to anticipate the needs of the community in relationship to infrastructure, community facilities, housing and economic development. Its primary function was to identify the interests of the community, understand current land use trends, and adjust those trends and interests into community goals to meet the opportunities and challenges in the future. The plan was used as the guiding document for revising the antiqued land use zoning ordinance in the County which had become dated since its inception in 1968.

As the plan entered its tenth year, the Floyd County Board of Commissioners authorized the Operations and County Planning Office to start the process of evaluating the present land use conditions and update the County Comprehensive Plan. This effort was designed to not only review the County’s planning jurisdiction, but to evaluate the County as a whole. It was also designed to review the goals and objectives of the 2005 plan and to understand where the plan was successful and where it had shortcomings. The new plan also was designed to analyze key community data points, survey local residents and various stakeholders for their preferences in land use and begin the process of drafting a series of new community land use planning vision and objectives.

A series of stakeholder meetings were conducted in 2015 and a random sample survey was mailed to 2,500 property owners in the County’s planning jurisdiction. A series of Community Conversations, public presentations on ideas ranging from local government finance to regional food systems, were conducted.

Due to limited staffing internally in summer 2015, the planning process was placed on hiatus. Reconstituted in summer 2016, the process has moved forward by presenting draft policy recommendations to the public for input and feedback through a series of stakeholder meetings. A listing those attending the stakeholder meetings can be found in the appendix.

From these activities, Vision – Floyd County emerged. Through these stakeholder meetings and data analysis, four key community vision themes came into focus: Places to Live, Work, Play and Visit. Interwoven into these four themes was the condition of various infrastructure systems and public service facilities with the county’s planning jurisdiction.

This plan has been designed to provide key data points that are important in developing land use policies. It has also been designed to provide the reader with an easy to follow analysis. Each of the county’s township have been analyzed based on socio-economic data, geographic locations, infrastructure availability, land use objectives and policies. Each of the vision’s themes have a set of policies and a proposed time schedule for implementation.

The public outreach section provides information on public outreach efforts, stakeholder meetings, public preference surveys, and public meetings that were developed to engage the public in this policy discussion.

The goal of this document is two-fold. One is to meet the statutory requirements set forth by the State of Indiana in terms of comprehensive plans and their relationship with the decision-making process for plan commissions and board of zoning appeals. The second and more overarching goal is to present a community blueprint that can be used to enhance the quality of life for the residents of Floyd County over the next ten years.
Floyd County Statements of Policies
Per Indiana Code IC 36-7-4-502, a community’s comprehensive plan must include statements of policy for land use development, future public facilities and community land use goals. This statement of policy for land use development is the formulation of the principles that the community views as important in land use development.

Statement of Policy for Land Use Development and Future Development
Development, redevelopment, or change in the use of land within Floyd County shall be considered on the basis of its immediate and future impact on the public health, safety, welfare, population density and whether the proposed development furthers the interests of the Comprehensive Plan.

Any proposed change in the plan through subsequent changes to the regulatory elements of land use regulation such as zoning or subdivision control shall follow the recommendations as set forth in this document. Additional studies, plans, analysis that is conducted after the adoption of the plan should be considered in its totality and in its relationship to the recommendations set forth.

The County through the statutory process in the Indiana Code allows for amendments to the Comprehensive plan if changes in the current status lends itself to revisions. Revisions to the comprehensive plan shall not be done lightly or without regard.

The comprehensive plan policies shall strive to protect the rural character of Floyd County is maintained and preserved. Through the development of conservation development design, sustainable ecological design, and promotion of low-impact infrastructure choices, the Comprehensive plan’s land use development policies shall be viewed through its ability to ensure the rural characteristics cherished by the general public are protected and maintained.

Requests for changes in land use regulation, zoning classification, uses or request for special uses should be measured against the adopted land use policies and objectives of this document.

Factors for consideration includes the relation of the development, redevelopment or change in land use to the following factors: (the list below does not restrict the general)

- Nuisance potential to existing or planned future land uses
- Proximity to existing like-use development
- Population density
- Proximity to supporting land uses
- Traffic patterns and thoroughfare plan
- Public safety systems including fire protection and law enforcement
- Water and sanitation systems
- Public school system
- Topographic and geologic characteristics
- Preservation of natural characteristics including sight-lines
- Site drainage
- Loss of agricultural usage
- And any other factor reasonably related to protect the health, safety and general welfare of the public or further the interests of the Comprehensive Plan

Intensity and type of development shall be limited by the ability of infrastructure proposed and existing to service the new development without materially decreasing the level of service to the existing development or creating safety concerns or materially harming the environment.

Actual or reserved internal linkages between new and existing development shall be encouraged and strip development of all kinds shall be discouraged to minimize unsafe traffic patterns, promote recreational trail development, and to prevent the elimination of developable land from being locked out by frontage development.

Access to single lots shall be provided whenever possible on local internal streets or by easements provided or required across adjacent unrelated lots. Development of land which fronts on a county, state, or federal public way shall reserve through access
to land parcels which may be locked out from access to a public way by operation of
the development.

Development of unimproved land shall reserve the most logical connection for
pedestrian and bike pathways to link with existing or proposed developments or in
conformance with any pathways plan adopted under the Comprehensive Plan.
Incremental subdivision of land requiring single lot access to county, state, or federal
roads shall be discouraged.

Steep slopes, forested areas, drainage, and flood ways, wetlands and other non-
developable areas shall be preserved as open space and shall be inter-connected
where feasible through easements across potentially developable areas.
Development, redevelopment, or change in use of land within Floyd County shall
preserve the natural characteristics and scenic quality of the land to the greatest
extent possible.”

The second required component of the comprehensive plan is a statement of policy
regarding the development of public ways, public places, public structures, and public
utilities.

Statement of Policy regarding Development of Public Ways, Places,
Structures and Utilities
Floyd County deems the development of public ways, places, and structures an
intricate component of the land use and community development process. Floyd
County will proceed with the development of these public ways, places and structures
in an efficient and effective manner for the betterment of the community’s interest
as a whole.

Requests for changes in current land use or proposed developments shall be
measured to determine the impact these proposed changes have on level of service
provided by public ways, places, structures and utilities. Proposed changes shall be
required to review the comprehensive plan and other relevant studies/plans in order
to determine how the proposed development interacts with the community’s interest
and its potential effects on public ways, places, structures and utilities. Proposed
changes that increase volume should require necessary documentation for the Floyd
County Plan Commission and Floyd County Board of Zoning Appeals to evaluate its
impact.

Directing development to public infrastructure systems that have current adequate
capacity, immediate availability to the site is a cornerstone of smart growth land use
planning ideas. These ideas are the foundation for the orderly development of the
community. The County’s land use regulation should minor these goals.

The County shall work in coordination with other infrastructure providers both
governmental, non-profit and for-profit. The County should encourage that
development be directed to providers that have the highest level of oversight and
maintain proper regulatory compliance. The County shall encourage development to
make use of existing facilities when feasible and shall require in-depth analysis
regarding requests for extension into new areas.
Demographic Analysis: Introduction

An investigation of historic trends and current conditions is one of the first steps in the community planning process. This section includes statistical data and the analysis compiled for Floyd County. Information was gathered to provide an overview of the county in terms of population, tapestry, education, household type, income, and housing stock. The information was taken from the 2014 American Community Survey provided by the U.S Census and ESRI’s Community Analyst.

An overall county analysis is provided for primary demographic information. In the plan, each of the county’s five townships are also analyzed in primary demographic data. The plan also reviewed ERSI community tapestries to provide a unique look at the community in more conversational terms.

Floyd County

Located in southern Indiana along the Ohio River, Floyd County is bordered by Jefferson County, Kentucky to the south, Harrison County to the west, with Washington and Clark counties to the north and east. In 2014, Floyd County had a population of 76,778 residing in five different townships: Franklin, Georgetown,Greenville, Lafayette, and New Albany.

Floyd County is divided into four local units of government; each with the opportunity to establish their own land use policies. The City of New Albany is the county’s largest municipality with a population of 36,732 people. The city has land use jurisdiction for the municipality and an established two mile fringe outside its municipal boundaries.

The Town of Georgetown has a planning and zoning statute for its community, while the Town of Greenville has adopted a comprehensive plan.

Age, Sex, and Race

The median age for the county as a whole is 40 years of age, higher than the state of Indiana’s median age of 37. Floyd County is also older than neighboring Clark County, which has a median age of 38 years. 25.9 percent of the county population are under the age of 19 and 18.5 percent are aged 20-34. The largest age group is between the ages of 35-64, totaling 42 percent of the population. The remaining 13.6 percent are 65 and over.

Floyd County is nearly split in terms of sex. The population is made up of 48.5 percent male and 51.5 percent female. This distribution of sex is similar to the state at 50.7 percent female and 49.3 percent male. Table 1 shows the total breakdown of ethnicity within Floyd County. As of 2014, 90.9 percent of Floyd County’s population was white, compared to the state of Indiana at 84.5 percent. While the black population was the largest minority group within the county at 4.7 percent.

Education

In 2014, there were 51,105 people in Floyd County aged 25 and over. Of those aged 25 and over, 12 percent had not graduated high school while 33.4 percent held a high school diploma or equivalent. 16 percent of the population has obtained a bachelor’s degree, while 8.3 percent have a graduate or professional degree.
Table 2 shows how Floyd County compares to its neighbors and to the state. Floyd County has a higher bachelor’s degree attainment than neighboring Clark County and the state of Indiana.

<table>
<thead>
<tr>
<th>Location</th>
<th>Population Aged 25 and Over</th>
<th>Bachelor's Degree</th>
<th>Graduate or Professional Degree</th>
</tr>
</thead>
<tbody>
<tr>
<td>Floyd County</td>
<td>51,105</td>
<td>16%</td>
<td>8.30%</td>
</tr>
<tr>
<td>Clark County</td>
<td>76,754</td>
<td>13.6%</td>
<td>6.1%</td>
</tr>
<tr>
<td>Jefferson County, KY</td>
<td>511,378</td>
<td>18.1%</td>
<td>12.8%</td>
</tr>
<tr>
<td>Indiana</td>
<td>4,287,819</td>
<td>15.1%</td>
<td>8.5%</td>
</tr>
</tbody>
</table>

Household Type
There are 29,088 total households within Floyd County. Of these households, 68.4 percent are family households. The average household size for the county is 2.57 persons per household, comparable to the state average of 2.55 persons per household. In Floyd County, 27 percent of households are single-person households. Making up the largest amount of households are two-person households at 35.6 percent. 16.2 percent are three-person households and 21.1 percent are four or more person households.

Of the total number of households, 14,819 are married-couple households, 1,150 are male householder with no wife present, while 3,895 are female householders with no husband present. There are 8,344 households with children under 18 years of age in Floyd County. Of the households with children under 18 years of age, 5,481 are married-couple family households, 605 are male head of household with children under 18, while 2,256 are female head of household with children under 18.

Income and Poverty
In 2014, the median household income in Floyd County was $53,186. Table 3 represents the county’s income distribution for 2014. 33.3 percent of households within the county have a median income between $35,000 and $74,999, While 26.6 percent of households make between $75,000 and $149,000 and 20.3 percent of households make between $15,000 and $34,999.

Housing Stock
In 2014 there were 32,128 total housing units in Floyd County. Of these housing units, 29,017 units were occupied. Floyd County has a higher occupancy rate compared to
the state, 90.3 percent to the state’s 88.6 percent. Of the occupied housing units, 72.1 percent were owner occupied while 27.9 percent were renter occupied. Floyd County has a homeowner vacancy rate of 2.6 percent and a rental vacancy rate of 8.3 percent. Floyd County has a higher median home value than the state as a whole. The median home value in the county is $152,800, compared to the state of Indiana’s median home value of $122,700.

Of the occupied units, 19.5 percent are valued between $50,000 and $99,999, 23.8 percent are valued between $100,000 and $149,999, 19.4 percent are valued between $150,000 and $199,999 and 20.8 percent are valued between $200,000 and $299,999.

Floyd County’s housing stock has seen three decades of increased development. 16.8 percent of the housing stock was built in 1939 or earlier, 16.4 percent was built between 1970 and 1979 and 16.0 percent between 1990 and 1999.

Affordability
In 2014, Floyd County had 14,487 occupied housing units with a mortgage. Of these housing units with mortgages, nearly half of all owners spend less than 20 percent of their income on monthly household costs. 29 percent of owners spend between 20 and 29.9 percent of their income on monthly household expenses, while 17.3 percent spend 35 percent or more. Floyd County owner housing costs are similar to the rest of the state.

Of the 7,729 renter occupied units paying rent in Floyd County, renters were paying a median rent of $728, compared to the state’s median rent of $741. Renters in Floyd County pay significantly more of their household income in rent compared to homeowners with mortgages. In 2014, 40.7 percent of the total number of renters paid 35 percent or more of their income on rent.

Commuting
The average time to get to work for a resident of Floyd County is 22.6 minutes, slightly under the state average of 22.8 minutes. Nearly half of all residents take between 15 and 24 minutes to get to work. 15.3 percent of residents take 10 to 14 minutes to get work, while 12.2 percent take 30 to 34 minutes to commute to work.

Of the working population in Floyd County in 2014, 31,684 people worked in Floyd County. 18,930 people live in Floyd County but work outside the county. The majority of those commuting outside of Floyd County for work were commuting to Kentucky or Clark County with over 10,000 people commuting to Kentucky for work and nearly 6,000 commuting to Clark County.

Health
All of these socioeconomic factors play a significant role in determining a community’s health. In terms of overall health, Floyd County ranks in the middle of the pack in Indiana at number 45 of 92 counties according to the 2017 County Health Rankings 2017 Report. Floyd County’s health strengths are its access to
exercise opportunities, education, and access to dental care. While Floyd County struggles with physical inactivity and air pollution particulate matter.

Growth Projections
In the 2004 plan, the County developed two scenarios to gauge population growth in the community. The first scenario developed had the county growing at an exponential factor of 12.7 percent until 2020. This would have estimated the population at 79,860. The second scenario was a linear projection model which estimated the county if the projection was valid would see 86,025. This was a 21.7 percent increase in population.

In developing the projects for the period of time between 2015 and 2025, the plan reviewed the project model from Stats Indiana and also ran an independent model that was created by the IUPUI School of Public and Environmental Affairs in 2000. Each project model indicates growth rate but at slightly different margins.

The Stats Indiana model indicates a 5.9 percent growth rate through 2025. The IUPUI model has growth rate at 9.8 percent during the same time period. Taking the average of these two models, the plan took a middle ground approach. It anticipates 4,208 new residents into the County and approximately 1,650 housing units will be required.

Conclusions
The biggest take-aways from the demographic analysis is the following bullet points.

- County is getting older than State and Metro averages
- County is more affluent than State and Metro averages
- County is higher educated and has higher levels of homeownership than State and Metro averages
- Residents are making Floyd County their home by staying for longer periods of time
- In spite of perception, County lags in bottom in terms of population growth in Metro area

By 2030, age population and the land use issues that come with an aging population will need to be addressed as population will go from 13.6 in 2014 to 21 percent in 2030.
Franklin Township

Age, Sex, and Race
Franklin Township is located in the southern part of the county. It is the least populated township with a population of only 1,320 people and the oldest with a median age of 46 years. Less than 20 percent of Franklin Township is under the age of 19 and 18.8 percent is between 20-34 years of age. 48 percent of the population are between the ages of 35-64, with 13.4 percent of residents aged 65 and over.

Franklin Township has the largest population of those over the age of 65 in Floyd County. The gender break down is 51.2 percent male and 48.8 percent female, which is consistent with the rest of the county. Also following another county trend, Franklin Township is 94 percent white. The remaining 6 percent is split between Black or African American, Asian, and two or more races.

Education
In Franklin Township 14 percent of the population aged 25 and over have less than a high school education, 29.9 percent of the population is a high school graduate or equivalent, while 24.1 percent have some college but no degree. 14.3 percent of Franklin Township’s population have obtained a bachelor’s degree while 8.8 percent have obtained a graduate or professional degree.

Household Type
There are 672 households located within Franklin Township. In 2014, 61.9 percent of the households were families, leaving 38.4 percent non-family. Of these households, 35.4 percent are one-person households, 31.5 percent are two-person households, 11.6 percent are three-person households, and 21.4 percent are households with four or more people.
Income
In 2014, the median household income in Franklin Township was $59,840. In Franklin Township, 8.6 percent of residents make less than $15,000 a year, 28.8 percent make between $15,000 and $49,999, 23.8 percent make between $50,000 and $74,999, while the remaining 38 percent makes more than $75,000 a year.

Housing Stock
The median value for a home in Franklin Township is $126,000. In 2014, there were 681 total housing units within the township. Of the total number of housing units, 92 percent are owner occupied, while 8 percent are renter occupied. According to the Floyd County Plan Commission, for the fourteen year period between 2000 and 2014 there were a total of 74 housing permits issued in Franklin Township. The chart below breaks down the number of permits by year.

Table 5: Franklin Township Housing Permits 2000-2014

![Franklin Township Housing Permits by Year](chart.png)

ESRI Community Profile
ESRI created a classification system that organizes neighborhoods into 67 unique segments. These tapestry segmentations provide a detail description of the area based on their socioeconomic and demographic composition.

The Salt of the Earth tapestry segmentation represents Franklin Township. Residents in this area are older and live traditional, rural lifestyles. They tend to cherish family time, enjoy the outdoors and do-it-yourself projects. The median age for this segment is 43 and the average household size is 2.58. Homeownership rates are very high and single family homes are affordable in this segment. Employment in construction, manufacturing, and related services is common for these areas.

WHO ARE WE?
Salt of the Earth residents are entrenched in their traditional, rural lifestyles. Citizens here are older, and many have grown children that have moved away. They still cherish family time and also tend to their vegetable gardens and preparing homemade meals. Residents embrace the outdoors; they spend most of their free time preparing for or participating in a variety of outdoor activities. The majority has at least a high school diploma or some college education; many have expanded their skill set during their years of employment in the manufacturing and related industries. They may be experts with DIY projects, but the latest technology is not their forte. They use it when absolutely necessary, but seek face-to-face contact in their routine activities.

OUR NEIGHBORHOOD
• This large segment is concentrated in the Midwest, particularly in Ohio, Pennsylvania, and Indiana.
• Due to their rural setting, households own at least two vehicles to cover their long commutes, often across county boundaries.
• Home ownership rates are very high (Index 132). Single-family homes are affordable, valued at 25 percent less than the national median.
• Two in three households are composed of married couples; less than half have children at home.

SOCIOECONOMIC TRAITS
• Steady employment in construction, manufacturing, and related service industries.
• Completed education: 42% with a high school diploma only.
• Household income just over the national median, while net worth is double the national median.
• Spending time with family is their top priority.
• Cost-conscious consumers, loyal to brands they like, with a focus on buying American.
• Last to buy the latest and greatest products.
• Try to eat healthy, tracking the nutrition and ingredients in the food they purchase.

![Salt of the Earth Segment](profile.png)

Figure 1: ESRI Community Profile: Source Esri.com/tapestry
Georgetown Township

Age, Sex, and Race
Located in the western portion of Floyd County, Georgetown Township has a population of 9,786. As of 2014, 3,036 people lived within the second largest municipality in the county, the Town of Georgetown. Of the township’s total population, 28 percent are under the age of 19. 17 percent are between the ages of 20 and 34, while those aged 35 to 65 make up 44 percent of the population. The smallest age group in the Georgetown Township is 65 and over, making up 11 percent of the township’s population. Median age in the Town of Georgetown is 33.5 years of age. Similar to Franklin Township, 51 percent of the population are male, leaving 49 percent female. In regards to race, Georgetown Township is majority white at 97 percent of the township’s population.

Education
In Georgetown Township, 6 percent of the population aged 25 and over have less than a high school education, while 29.8 percent have earned a high school diploma. Educational attainment in the Georgetown Township is higher than that of the state. 21.8 percent of residents within Georgetown Township have a bachelor’s degree compared to Indiana at 15% percent. 9.9 percent of residents have obtained a graduate or professional degree, compared to the state at 8.5 percent. Educational attainment in the Town of Georgetown is consistent with the township as a whole.

Household Type
In 2014, Georgetown Township had 3,467 households with an average household size of 2.8 persons per household. Of the total number of households, 79.9 percent are family households, while 20.1 percent are nonfamily households. Most households in Georgetown are two-person. The next largest category, making up 28.4 percent, are households with four or more people.
Income
Median household income in Georgetown Township is $67,898, with median income in the Town slightly higher at $69,167. 21.4% of households in the township have a median income between $50,000 and $74,999, 17.8 percent make between $75,000 and $99,999, while 19.8 percent of households make between $100,000 and $149,999 per year.

Housing Stock
The median home value in the Georgetown Township is $182,900. In 2014, Georgetown had 3,816 total housing units with 91 percent of the units occupied. Of the occupied housing units, 90 percent were owner occupied while 10 percent were renter occupied.

Table 6: Georgetown Township Housing Permits 2000-2014

<table>
<thead>
<tr>
<th>Year</th>
<th>Number of Permits</th>
</tr>
</thead>
<tbody>
<tr>
<td>2000</td>
<td>30</td>
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<tr>
<td>2001</td>
<td>20</td>
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<tr>
<td>2013</td>
<td>7</td>
</tr>
<tr>
<td>2014</td>
<td></td>
</tr>
</tbody>
</table>

According to the Floyd County Plan Commission, during the fourteen year period between 2000 and 2014 there were a total of 415 housing permits issued in Georgetown Township. Figure 3 breaks down the number of permits issued by year. The highest development periods were between 2003 and 2006, with a significant decline between 2007 and 2011.

ESRI Community Profile
Georgetown Township is classified in the Soccer Moms segment. Typically residents in this category are partial to new housing away from the bustle of the city but want to be close enough to commute to professional jobs.
The median household income is $84,000 with an average household size of 3. Most of the housing stock are single family homes in newer neighborhoods. Married couples with children tend to settle down in this area. Residents tend to be well insured and invested in a range of funds but carry higher levels of debt with first and second mortgages and auto loans.
Greenville Township

Age, Sex, and Race
Greenville Township is located in the northwest corner of Floyd County with a population of 7,003. The Town of Greenville is located within Greenville Township, with a population of 593 people. Similar to Georgetown Township, 30.5 percent of the township population are under the age of 19. Those between the ages of 20 and 34 make up 16.8 percent of the population, while the largest category are between the ages of 35-65 making up 42.4 percent of the population. Those aged 65 and older make up 10.3 percent of the township’s population. While still even distributed, Greenville Township has a higher percentage of females than Franklin or Georgetown Township. Median age in the Town of Greenville is 40.1 years. In regards to sex, 48 percent of the population are male while 52 percent are female. Like most of the county, Greenville Township is not very diverse in regards to race, with 98 percent of the township’s population being white.

Education
In 2014, of the population aged 25 and over, 5 percent had not graduated high school, while 31.6 percent had graduated with a high school diploma or equivalency. Greenville is below the state average for residents with a bachelor’s degree or professional degree. Within the township only 11.7 percent of residents have a bachelor’s degree and 6.5 percent have a graduate or professional degree. Educational attainment in the Town of Greenville is consistent with the rest of the township.

Household Type
There are 2,447 households within Greenville Township. This township has the highest percentage of family households in the county at 82.1 percent, with 17.9 percent being non-family households. 10.5 percent of households in Greenville Township are one-person households, 38 percent are two-person households and
18.1 percent of the households are three-person households. Households with four or more people make up 32 percent of the households in the township.

**Income**
Greenville Township has a median household income of $75,449. 4.5 percent of households have a median income of less than $15,000. 19.5 percent of households make between $15,000 and $49,999 a year, while 25 percent of households earn between $50,000 and $74,999. 18.4 percent of households make between $75,000 and $99,999, 20.9 percent of households make between $100,000 and $149,999, 5.5 percent make between $150,000 and $199,999 while 5.7 percent of households have a median income of $200,000 or more.

**Housing Stock**
In 2014, the median home value in Greenville Township was $190,300. Of the 2,377 total housing units, 94 percent are occupied. Of the occupied housing units, 90.4 percent of units are owner-occupied while 9.6 percent are renter occupied. In Greenville Township, 60 percent of occupied housing units are valued between $150,000 and $299,999. 15.7 percent are valued between $100,000 and 149,999, while 11.3 percent of occupied housing units are valued between $300,000 and $499,999.

According to the Floyd County Plan Commission, during the fourteen year period from 2000 to 2014 there were a total 314 housing permits issued in the Greenville Township. The chart below breaks down the number of permits issued in the township by year.

**ESRI Community Profile**
Greenville Township is characterized by the Green Acres tapestry segment. This lifestyle features cozy country living with people who are self-reliant and avid do-it-yourselfers. The neighborhoods are rural enclaves in metropolitan areas that have older homes with acreage. This area is known for single family homes that attract older married couples, along with some families in other areas. The typical median household income for Green Acres families is $72,000 and the average household size is 2.7.
Lafayette Township

Age, Sex, and Race
Lafayette Township is located in the north-central portion of Floyd County and in 2014 had a population of 7,508. Of the township’s total population, 29 percent are under the age of 19 and 16.5 percent of the population are between the ages of 20 and 34. The largest age group falls between the ages of 35-64, making up 43.1 percent of the township’s population. 10 percent of the residents are aged 65 and over. In regards to sex, Lafayette Township’s population is 48 percent male and 52 percent female. Following the trend in the rest of the county, 96 percent of the township is white.

Education
Lafayette Township’s population has a higher level of educational attainment than that of Indiana as a whole. Of the population aged 25 and over, 5.1 percent had less than a high school diploma, while 31.2 percent had obtained a high school diploma or equivalent. 21 percent of residents in Lafayette Township had obtained a bachelor’s degree, compared to the state at 15 percent, while 14.9 percent had earned a graduate or professional degree, compared to the state at 8.5 percent.

Household Type
There are 2,722 households located in Lafayette Township. Within these units, 81.7 percent are families. Only 18.3 percent of the households are nonfamily. The average household size is 2.52 for owner occupied units and 1.65 for rental units. Two-person households make up 36.6 percent of households.

Income
In 2014, the median household income for the Lafayette Township was $80,860. 3.2% of the population earned less than $15,000 per year, 27.3 percent between $15,000 and $49,999, while 14.6 percent made between $50,000 and $74,999. The majority of the township’s population, 54.9 percent, had a median income of $75,000 or higher.
Housing Stock
In 2014 there were a total of 2,821 housing units in Lafayette Township. Of the total number of housing units, 96.5 percent were occupied. 94.4 percent of occupied housing units were owner occupied, while 5.6 percent were renter occupied. Owner occupied housing units in Lafayette Township have a median value of $226,700.

According to the Floyd County Plan Commission, from 2000-2014 there was a total of 598 housing permits issued in Lafayette Township. The chart below breaks down the number of permits issued by year.

Table: Lafayette Township Housing Permits 2000-2014

![Lafayette Township Housing Permits by Year](chart)

ESRI Community Profile
Like Greenville Township, Lafayette Township is characterized by the Green Acres tapestry segment. This lifestyle features cozy country living with people who are self-reliant and avid do-it-yourselfers. The neighborhoods are rural enclaves in metropolitan areas that have older homes with acreage. This area is known for single family homes that attract older married couples, along with some families in other areas. The typical median household income for Green Acres families is $72,000 and the average household size is 2.7.

![Green Acres](image)
New Albany Township

Introduction
New Albany Township is home to the largest municipality in the county, the City of New Albany. To better understand demographics in this area, it is best to look at data in this area at three levels when possible: township, city, and county tracts outside of the city limits. As a whole, New Albany Township is home to 49,503 residents and 19,927 households. Although 36,513 live within the city limits, leaving only 12,990 residents and 4,615 households in the county jurisdiction area.

Age, Sex, and Race
The median age of New Albany Township is 39. The age distribution shows that 25.4 percent of the population is under the age 19. Residents that are between the ages of 20-34 make up 14.7 percent. The age group 35-64 makes up 44.8 percent, while residents over the age of 65 make up 15.1 percent. The township consists of 48 percent male and 52 percent female. New Albany is the most diverse part of the county. Although 89.5 percent of the township is white, 5 percent is black or African American, with the remaining racial make-up distributed among Asian and two or more races.

Education
For the population aged 25 and over, 43.2 living in the New Albany Township have received some college but no degree, while 14.4 percent of residents have earned a Bachelor’s degree and 8.2 percent have a graduate or professional degree. New Albany Township is comparable to the state averages for both bachelor’s degree and graduate degree attainment. Of the tracts outside of the city limits, 22.5 percent have some college but no degree, 20.2 percent have earned a Bachelor’s degree, while 11.7 percent have earned a graduate or professional degree.
Household Type
In 2014, of the total number of households, 77.9 percent of the households were families, while 22.1 percent were nonfamily households. In the tracts outside of the city, 73 percent of households were family households. Of the total number of households in the township, nearly half of all households are two-person. 19.5 percent are one-person households, 6.5 percent are three-person households, while 25.7 percent are four or more person households.

Income
The median household income for New Albany Township is $45,184 while the median for the city of New Albany is $40,061. In 2014, 8 percent of the township households made less than $15,000 and 23 percent made between $15,000-49,999. 20 percent of the households had earned between $50,000-74,999 while 50 percent make more than $75,000 a year. Of the households in the tracts outside the city limits, median income is $70,000.

Housing Stock
As of 2014, there are 22,433 total housing units in the New Albany Township. Of the total number of housing units, 89 percent are occupied. Of the 19,927 occupied housing units in the township, 63 percent are owner occupied, while 37 are renter occupied. Median home value in the township for owner occupied units is $131,200. In the tracts outside of the city limits, there are 5,550 total housing units with an occupancy rate of 94 percent. Of the occupied housing units, 79 percent are owner occupied while 21 percent are renter occupied. Median home value for owner occupied units in the tracts outside the city limits is $180,000.

According to the Floyd County Plan Commission, from 2000-2014 there were 601 housing permits issued in the New Albany Township. The following chart breaks down the number of permits by year.

ESRI Community Profile
New Albany Township is characterized by the Traditional Living tapestry segment. Found mostly in the low-density, settled neighborhoods in the Midwest. A mix of married couples, single parents and singles. Many families in this area have lived and worked in the same community for two generations in the manufacturing, retail, and health care sectors.
Public Participation

Vision Floyd County employed several participation methods to ensure public input in the planning process. The county conducted a community-based random sample survey, stakeholder committee meetings, public input meetings, and a public workshop. The plan was available on-line through the County government website. Posters highlighting the proposed recommendations were also placed in the Pine View Government Center, Southern Indiana Sports Complex, City-County Building, and the New Albany Public Library.

The final component of the public participation effort will be to conduct a public hearing on the draft plan. This public hearing will be held during the Floyd County Plan Commission regular meeting. It is anticipated to occur in March or April 2017 with final approval of the new Comprehensive Plan by the County Commissioners in the spring of 2017 as well. The Appendix has all related material associated with the public participation process.

Public Survey

In May 2015, the Floyd County Board of Commissioners and Floyd County Plan Commission sent out a survey to receive community input for the updated Comprehensive Plan. This survey was used to inform the department on the interests and concerns of Floyd County residents.

A total of 614 responses (24.5 percent) were received from 2,500 randomly distributed surveys. The survey consisted of three sections. The first section included questions regarding the participant’s level of preference. These questions ranged from satisfaction of living in Floyd County, housing options, public infrastructure, to land use policies and regulations.

Section two involved rating the willingness to increase fee or taxes for different thing such as attracting new businesses, maintaining parks and recreational facilities, and developing public transportation. The last section revealed the participants general demographic information. This section included identifying how long the participant lived in the county, gender, education level, and age. Details for each question and the survey document can be found in Appendix A in the Comprehensive Plan. The analysis of the results of the survey can be found in the following section.

Results

Out of the 614 residents that participated in the survey, 76 percent of respondents have lived in Floyd County for 16 years or more. 85 percent of the respondents were over the age of 45 and 46 percent of the respondents had graduated college or higher. A little over half, 56 percent of participants were male. Section one of the survey consisted of 19 questions. These questions can be found in Appendix A.

This result summary will only highlight key points, not all the data collected. Fortunately, 88 percent of respondents were satisfied with living in Floyd County, something that has remained consistent since the last survey was administered in 2004. Table 10 on the next page illustrates the highest ranked responses per question in Section one of the survey. Other questions addressed land use policies and regulations. Residents want policies that protect the rural community character but there was concerned expressed that people are not aware of the policies that are currently being enforced. Along with the preservation of rural character, residents are interested in conservation and sustainable development in the county.

Locally owned retail, restaurants, and other business was a high priority expressed in most of the surveys. One of the most significant findings was the responses for community development events. 90 percent of residents want farmer and artisan markets. Five additional preferences were coupled in the low-80 percent range of either strongly agreed or agreed. These preferences ranged from locally owned retail, restaurants, and businesses to conservation policies to improving public infrastructure to providing housing options for senior citizens.
In the next grouping of preferences, recreation from more park activities to walking and biking trails were preferred. 74 percent showed interest in wanting to see more activities in the park, outdoor recreational opportunities, and public entertainment events. As far as infrastructure, results showed that road and traffic improvement are most important to residents. Lastly, a solution for high speed internet throughout the county was a main concern discussed.

### Highest-Lowest Preferences for the Community

<table>
<thead>
<tr>
<th>Preference</th>
<th>Percent Agree</th>
</tr>
</thead>
<tbody>
<tr>
<td>Farmers and Artisan Markets</td>
<td>91%</td>
</tr>
<tr>
<td>Locally-Owned Retail, Restaurants, and Business</td>
<td>83%</td>
</tr>
<tr>
<td>Land Use Policies that Promote Conservation/Sustainable Development</td>
<td>82%</td>
</tr>
<tr>
<td>Improving Public Infrastructure</td>
<td>82%</td>
</tr>
<tr>
<td>Land Use Policies That Protect Rural Character</td>
<td>80%</td>
</tr>
<tr>
<td>Housing Options for Senior Citizens</td>
<td>80%</td>
</tr>
<tr>
<td>More Recreational and Park Activities</td>
<td>74%</td>
</tr>
<tr>
<td>More Walking and Bike Trails</td>
<td>71%</td>
</tr>
<tr>
<td>Attracting Young Adults</td>
<td>69%</td>
</tr>
<tr>
<td>Development of Retail, Restaurants, and Businesses</td>
<td>69%</td>
</tr>
<tr>
<td>Improving High Speed Internet Access</td>
<td>69%</td>
</tr>
<tr>
<td>Enforcing Existing Land Use Policies</td>
<td>68%</td>
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<tr>
<td>Desire for a Consolidated Local Government</td>
<td>66%</td>
</tr>
<tr>
<td>More Entertainment and Cultural Events</td>
<td>65%</td>
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<tr>
<td>Develop Curb-Side Recycling</td>
<td>63%</td>
</tr>
<tr>
<td>Land Use Policies That Expedite Development</td>
<td>55%</td>
</tr>
<tr>
<td>New Residents Pay for Cost of Infrastructure</td>
<td>53%</td>
</tr>
<tr>
<td>Creating Public Transit</td>
<td>39%</td>
</tr>
</tbody>
</table>

Table 10 Community Survey Preferences

Creating public transit is the least important or desired action discussed from the survey. Residents do not see a demand for public transit in the county at this time.

In 2004 the county sent out a survey through the mail to 2,459 residents. The survey was used to better understand the resident’s attitudes and interests with regard to land use and policies within the county. By comparing and contrasting the 2004 and 2015 survey results, we were able to see similar trends in the responses.

Both surveys showed that living in a rural setting with strong land use policies and regulations is very important to the residents. Another similarity was shown in the importance in improving infrastructure and traffic flow. A major difference is in 2004 survey walking and bike trails were rated relatively unimportant in the questionnaire ranking seventh out of nine issues surveyed in a weighted analysis of importance, while in the 2015 survey 71 percent wanted to see more walking and biking paths.

Section two addressed the financial support for each thing discussed above. Unfortunately, while residents want new policies, housing options, sustainable development, and community engagement facilities and events, residents don’t want to pay for it. Improving roads and traffic flow 63 percent, maintaining and upgrading current parks and recreational facilities 58 percent, and creating new parks and recreational facilities 46 percent are three categories residents were the most willing to increase taxes or fees for.

This section asked residents if they would be willing to consider an increase in either taxes or fees to assist funding. For an example, 81 percent of respondents want housing options that retain senior citizens in the community but only 40 percent were for a funding programs to provide the senior citizens housing through a fee or tax.

Overall, this survey provided guidance in the planning process for the updated Floyd County Comprehensive Plan. The responses were used to create goals and objectives that addressed the interests and concerns of the residents. Although this survey was extremely beneficial, the main challenge will be finding a funding solution that are realistic but also satisfy the residents of the community.
Community Conversation Series
During the summer 2015, the Floyd County Planner’s office offered a speakers series designed to start a community conversation. This limited series had nationally renowned speakers come to the community to discuss a wide ranging set of topics from local government finance to sustainability to developing with conservation of land in mind. The speaker series was another opportunity to bring the community out to discuss these topics and their needs in Floyd County.

In May 2015, Professor Larry DeBoer, from Purdue University spoke regarding local government finance. In his discussion, he addressed the attributes of land use and Floyd County. Key points from the discussion where the fact Floyd County has one of the lowest property tax rates in the State of Indiana, it has a smaller than state average amount of taxing entities, and it has a smaller than average amount of commercial and industrial lands available.

In June, Randall Arendt, a nationally known land use planner, conducted a discussion and workshop on the elements of his theory of conservation design. By designing with the elements of a particular site, Arendt’s approach allows for flexibility in design, greater amounts of preserved open space, and a regulatory framework to guide development in protecting the essential characteristics of the community.

To the right is one of his sketches done during the public workshop in June. Designed to offer a different perspective on how subdivisions can be designed, the workshop offered residents the opportunity to have one-on-one conversations with the author of Rural by Design.
In July 2015, Professor Scott Truex from the Ball State University College of Architecture and Planning, presented his lecture on sustainability and development. In his presentation, his key component was to determine opportunities such as locally-sourced food as potential economic drivers in a community. He also addressed the issues of locally grown economic development activities which keep more funds locally rather than sending those funds out through national and multi-national corporations.

Public Stakeholders
The County invited 76 representatives from 40 different community boards, agencies, businesses and groups to participate in a series of stakeholder meetings. At these stakeholder meetings, the groups worked to develop, discuss, and debate the vision and policies of the comprehensive plan. The stakeholders participated in seven meetings during the course of the development of the plan. The list of representatives and sign-in sheets for the meetings are attached in the plan appendix.

Public Forums and Outreach Efforts
Three public meetings and one presentation to the Floyd County Plan Commission were conducted during the formation of Vision-Floyd County. Below is a synapse of each meeting including discussion items, number of public participating and location of the public meeting.

Public Meeting # 1
February 1, 2017 6PM
St. Mary’s of the Knobs
5719 St. Mary’s Rd
Floyds Knobs, IN 47119
Attendance: 10

Main discussion items:
- Walkability
- Condition of county roadways (Moser Knob)

Public Meeting # 2
February 8th, 2017 6PM
Tunnel Hill Church
5105 Old Georgetown Road
Georgetown, IN 47122
Attendance: 25

Main discussion items:
- Sustainable neighborhood/subdivision design
- Current and future recycling opportunities
- Flood prone areas within the county
- On-site sewage district
- Placement Fairgrounds along SR 64
- Development in Gateway Districts

Public Meeting # 3
February 15th, 2017 6PM
2524 Pine View Government Center
New Albany, IN 47150
Attendance: 5

Main discussion items:
- Drainage and stormwater issues in county
- Concern over past/future development trends
Overview and request for a public work session for the Plan Commission

Vision, Objectives and Policies

The foundation of any comprehensive land use plan is the development of an overall vision for the community in terms of growth and development. The principles of the plan are secured to the beliefs, discussions, and direction that the community wants to see. By articulating this vision through an orderly process, decision-making bodies such as the Board of County Commissioners, Floyd County Plan Commission and Floyd County Board of Zoning Appeals have a guiding document for reference.

For the public, these policies ensure the values and conditions in which the community wants to see itself maintain and where its wants to seek improvement over the current condition. The purpose of the plan is to proactively manage the anticipated growth of the community and retain the important rural characteristics stated by the community. The following goals have been created to develop a balanced approach to accommodating the anticipated growth in the community and retain its signature rural characteristics.

From the demographic analysis and public preferences demonstrated in the stakeholder meetings and public preference survey, a draft set of policies where developed from the main core themes of viewing the community in the context of places to live, work, play and visit. An additional theme was added during the stakeholder process which reviewed the public services and infrastructures needs and incorporated them into the planning process.

Smart Growth

Smart growth is a planning theory designed towards the “efficient use of land resources and existing urban infrastructure.” An actual definition of the smart growth principles is as follows:

“Smart Growth is a proposed development pattern that makes efficient use of limited land, fully utilizes our urban services and infrastructure, promotes a wide variety of transportation and housing options, absorbs and effectively serves a significant portion of the future population growth, protects the architectural and environmental character of the County through compatible, high quality, and environmentally-sensitive development practices.”

Several smart growth planning organizations have developed a series of guiding principles associated with the smart growth definition. These ten principles are the foundation for community’s interested in building smart growth communities. As guiding principles, these ten statements may or may not be applicable to each community’s situation. A community should choose the elements of the smart growth policies that best represents the current land use development conditions and trends being experienced.
Smart Growth Principles

1. Mix land uses when appropriately sized and designed
2. Take advantage of compact building design
3. Create a range of housing opportunities and choices
4. Create walkable communities
5. Foster distinctive, attractive communities with a strong sense of place
6. Preserve open space, farmland, natural beauty and critical environmental areas
7. Strengthen and direct development towards existing communities
8. Provide a variety of transportation options
9. Make development decisions predictable, fair and cost-effective
10. Encourage community and stakeholder collaboration in development decisions

Of the ten guiding principles of smart growth, the three paramount principles for Floyd County to meet the stated community values and manage anticipated growth over the next decade are the following:

- Preserve open space, farmland, natural beauty and critical environmental areas
- Strengthen and direct development towards existing communities
- Foster distinctive, attractive communities with a strong sense of place

Preserving open space, farmland, natural beauty and critical environmental areas is the main components of the public's interests expressed through the public participation process. An underlying theme of the public meetings and public preference survey was retaining and maintaining its rural character. In order to accomplish this object, the community must also determine priority areas to maintain these characteristics.

Strengthen and directing development towards existing communities’ principles is based on the premise of placing development in areas where the infrastructure system is in place to handle the development. In directing development towards existing communities, the county is assisting in the preservation of open space and farmland. Fostering distinctive, attractive communities with a strong sense of place is a principle that is interconnected with directing development towards existing communities while maintaining the rural character.

The plan should also strive to make principles nine (making land use decisions fair, predictable and cost-effective) and ten (encouraging community and stakeholder collaboration in the development processes) essential and should be reviewed and enhanced in this version of the community planning document. For the development community, a stronger emphasis on fair and predictable outcomes will enhance their ability to determine proper courses of action regarding land use development decisions.

The encouragement of a collaborative approach to development instead of an adversarial one needs to be fostered. This can be done through a more detailed communication process between the county, developers and adjoining land owners to attempt to develop and understand the views of all involved.

The Goals section of the plan has been constructed in a matrix. The matrix allows for a series of performance measurements can be established and used as guideposts to insure the implementation of the planning goals and policies. The matrix has been developed in a fashion to allow for flexibility, but also allow for the measurement of planning tasks on an annual basis. Annual reviews of the plan’s process will allow the county the ability and opportunity to measure the level of performance of the plan against the proposed time-frame.

Goals and Policies

A key element of the Floyd County Comprehensive Plan update has been the development of the goals and policies section. This section is also a requirement of the comprehensive plan statute. The Goals and Policies section provides the County with a series of development related principles that articulate the most efficient and environmentally responsible manner for Floyd County to handle growth.
Floyd County is best served by managing growth through influencing location choices of future development. Directing development activities towards the infrastructure system, which have the capacity is a key principle of smart growth. It is also a concept viewed favorably by the community. By directing development towards existing infrastructure, the county can discourage encroachment into rural or environmentally sensitive areas.

From the stakeholder meetings, Vision-Floyd County grew to incorporate four basic themes. This comprehensive plan shall look at land use policies and how it interrelates to the community interest through the following themes:

*Places to Live*  *Places to Work*  *Places to Play*  *Places to Visit*

### SWOT Analysis

During the stakeholder meetings a SWOT (Strengths, Weaknesses, Opportunities, and Threats) Analysis was conducted to analyze areas of improvement and areas of concern in Floyd County. The results from the stakeholder SWOT Analysis showed Floyd County’s strengths in education, income, proximity to the city of Louisville, and rural character.

While the county’s weaknesses are its limited infrastructure, stagnant growth, limited space for business development, beginning of an aging housing stock, and lack of inter-government communications. Opportunities in the county were seen as having an educated workforce, destination locations, having a focus on entrepreneurship, and setting itself apart from areas such as River Ridge. A lack of vision, non-competitiveness in the region, and new growth and development patterns were seen as threats to county by the stakeholders.
### Theme: Places to Live

**Objective # 1 – Housing Alternatives and Options (HAO)**
- Draft Policy # 1 – Anticipating the Aging Population
- Draft Policy # 2 – Location of Higher Density Developments

**Objective # 2 – Managing Growth (MG)**
- Draft Policy # 1 – Linking Growth to Infrastructure and Service Capabilities
- Draft Policy # 2 – Promoting Conservation and Sustainable Development Design
- Draft Policy # 3 – Community Oriented Government

**Objective # 3 – Preserving Rural Character (PRC)**
- Draft Policy # 1 – Promoting Infill and municipal infill development
- Draft Policy # 2 – Creating a Neighborhood Development Process
- Draft Policy # 3 – Preserving Rural Areas

### Summary of Objectives and Policies

- Determine where our aging population will be living in the county in 10 years and begin creating polices for anticipating this change. Residential and commercial areas must be accessible as the population ages.
- Create “neighborhoods” instead of just subdivisions through complete design standards. These design standards should be flexible enough that they can be adjusted on a site-by-site basis.
- Focus on sustainable development which works to promote character of the community and ways to preserve rural character.
- Continue to promote and maintain community’s rural character through site and development design elements
- Begin process of addressing first-ring suburban areas in terms of housing stock and aging population
- Focus development where existing service infrastructure exists or can be readily expanded.
- Identify, protect, and promote critical farming and scenic corridors that exemplify the county’s rural character.
Theme: Places to Play

**Objective # 1 – Creating Public Spaces (CPS)**
- Draft Policy # 1 – Retro-fitting Open Space
- Draft Policy #2 – Creating Stream Open Space Buffers
- Draft Policy #3 - Creating unique places and public spaces

**Objective # 2 – Develop Walking and Biking Venues (WBV)**
- Draft Policy # 1 – Plan for a Greenway Trail System
- Draft Policy # 2 - Enhance existing parks with walking and biking venues
- Draft Policy # 3 –Safety Signage for shared road

**Objective # 3 – Expanding Recreational and Park Activities (RPA)**
- Draft Policy # 1 –Promote active living for all ages
- Draft Policy # 2 – Enhance park visibilities, universal access, and innovative uses
- Draft Policy # 3 – Provide adequate recreational facilities

**Summary of Objectives and Policies**

- Create open space buffers along identified critical streams to both protect natural beauty and their important role in keeping rural character.
- Plan and develop a greenway trail system that, when possible, link these protected areas together.
- Focus technical and financial resources in the community towards efforts to improve watershed management.
- Identify county roads that are heavily used by bicyclists and work with them to improve their safety and the safety of drivers using the road.
- Implement safety signage on identified appropriate roads that indicate the use of shared roadway and educate both bicyclists and drivers on safely navigating roads together, including agricultural usage.
- Enhance under-utilized parks with walking and biking venues and identify unique opportunities for each park to provide for the community.
- Hold events in our parks and institutions that promote healthy living for all ages. Collaborate with our health department and school corporation to develop and advertise these events.
## Theme: Places to Work

### Objective # 1 – Promoting Locally Grown and Owned (LGO)
- Draft Policy # 1 – Cultivating locally owned businesses through Economic Gardening
- Draft Policy # 2 – Fostering and facilitating entrepreneurship
- Draft Policy # 3 – Create attractive development sites through design
- Draft Policy # 4 – Development of O’Brien Innovation Park Concept
- Draft Policy # 5 – Coordinated Economic Development Efforts

### Summary of Objectives and Policies
- Develop an Economic Gardening program through coordination with the nationally known Edward Lowe Foundation.
- Develop locally owned companies providing technical and, if possible, other financial incentives to stay and grow in Floyd County.
- Vigorously promote locally owned through various stakeholders in the community.
- Work with community organizations to strengthen entrepreneurism in the community through seed funding, co-sharing space, and accessibility to technical and financial assistance.
- Create design criteria for commercial and industrial development that enhances and maintains rural character through careful site and building designs.
- Develop strategy to utilize county assets like the O’Brien property as a central part of the county’s economic development strategy.
- Work with municipalities in developing a cohesive economic development strategy that benefits all residents in Floyd County.
Theme: Places to Visit

Objective # 1 – Developing Farmer and Artisan Opportunities (FAO)
   Draft Policy # 1 – Position County as Regional Destination Hub
   Draft Policy #2 – Promotion and Establishing Local Farmer and Artisan Venues
   Draft Policy #3 – Encouraging Private-Public Partnerships for Farmer/Artisan Venues
   Draft Policy #4 – Development of a Master Plan for Public Art and Facilities

Summary of Objectives and Policies

- Facilitate the creation of a long range plan to promote recreation, events, and attractions in the community as part of making the county a regional destination hub.
- Provide program and services to expand the county’s hospitality and tourism efforts. Work with various groups to highlight and promote cultural and historic resources.
- Encourage and promote the development of farmers’ and artisans’ markets in county. Support efforts to connect local farmers and residents that do not have access to locally healthy food option.
- Encourage development of private-public partnership and consortiums to promote artisan venues and businesses through being a facilitator for these organizations and activities.
- Create new public venues master plan and place-making to identify community needs for public realm, public facilities, and performing art venues. Place-making should highlight significant places and develop, install and maintain public art.
- Coordinate with municipalities to spearhead the marketing of the county as a regional destination for entertainment, the arts, and food.
**Theme: Services and Infrastructure**

**Objective # 1 – Public Safety Services (PSS)**

- Draft Policy # 1 – Coordinate with providers and develop staffing and service needs
- Draft Policy #2 – Co-locate public services within joint locations and buildings
- Draft Policy #3 – Determine service needs and level of service standards for providers

**Objective # 2 – Transportation**

- Draft Policy # 1 – Coordinate with INDOT regarding capacity issues on SR 64, SR62, US 150 and I-64
- Draft Policy # 2 – Develop East-West Corridor Plan
- Draft Policy #3 – Improve local roads and identify agricultural/freight needs
- Draft Policy # 4– Identify and improve high crash intersections
- Draft Policy #5 – Develop County-wide Multimodal Transportation Plan

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**Summary of Objectives and Policies**

- Work with INDOT on improving flow and access issues through our arterial corridors, notably US 150 and I-64.
- Identify and improve our dangerous intersections and develop a Capital Improvement Plan to improve these intersections.
- Identify and determine connectivity issues that could arise in the next 10 years.
- Develop plans to review East-West connections between US 150 and SR 64 and how to improve accessibility, mobility, and safety.
- Improve condition of local roads through continued use of our pavement asset management plan. Identify and improve both agriculture and freight needs in the county’s transportation network.
### Action Items

<table>
<thead>
<tr>
<th>Theme:</th>
<th>Objective(s):</th>
<th>Policy:</th>
<th>Action Item</th>
<th>Schedule</th>
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</thead>
<tbody>
<tr>
<td><strong>Places to Live</strong></td>
<td>Housing Alternatives and Options</td>
<td>Anticipating Aging Population</td>
<td>• Develop a Senior Housing Study to determine future housing and mobility needs, availability of housing options, services and regulatory barriers</td>
<td>First Quarter 2018</td>
</tr>
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<td></td>
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<td></td>
<td>• Encourage creation of senior housing partnership with senior oriented human service providers county-wide including local municipal partners</td>
<td>First Quarter 2018</td>
</tr>
<tr>
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<tr>
<td><strong>Places to Live</strong></td>
<td>Housing Alternatives and Options</td>
<td>Locating Higher Density Developments</td>
<td>• Direct high density (8 or more residential units an acre) to municipalities with adequate infrastructure and service to meet demands of density</td>
<td>On-going</td>
</tr>
<tr>
<td></td>
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<td></td>
<td>• Critically review request for changes in zoning to high density development in County.</td>
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<tr>
<td><strong>Places to Live</strong></td>
<td>Managing Growth</td>
<td>Linking Growth to Infrastructure and Service Capabilities</td>
<td>• Institute fair and predictable measurement tools to determine levels of service for infrastructure and service providers</td>
<td>First Quarter 2019</td>
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</tbody>
</table>

34
<table>
<thead>
<tr>
<th>Theme: Places to Live</th>
<th>Objective(s): Managing Growth</th>
<th>Policy: Promoting Conservation and Sustainable Development Design</th>
<th>Action Item:</th>
<th>Schedule</th>
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<td></td>
<td></td>
<td>• Institute new development design criteria for sustainable development</td>
<td>Fourth Quarter 2017</td>
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<td></td>
<td></td>
<td>• Institute the development of conservation design subdivision as preferred method of development</td>
<td>Fourth Quarter 2017</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Theme: Places to Live</th>
<th>Objective(s): Managing Growth</th>
<th>Policy: Community Oriented Government</th>
<th>Action Item:</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>• Department level review of all regulatory processes associated with land use development emphasis on using new technologies to increase constituent services</td>
<td>First Quarter 2019</td>
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<tr>
<td></td>
<td></td>
<td>• Creation of a one-stop shop for residents seeking development permits and approvals</td>
<td>First Quarter 2019</td>
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<tr>
<td></td>
<td></td>
<td>• Streamline approval process for developments meeting community standards set forth in regulatory ordinances</td>
<td>First Quarter 2019</td>
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<tr>
<td></td>
<td></td>
<td>• Develop technical review process for development for inter-governmental review</td>
<td>First Quarter 2019</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Theme: Places to Live</th>
<th>Objective(s): Preserving Rural Character</th>
<th>Policy: Promoting Infill and Municipal Infill Programs</th>
<th>Action Item:</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>• Creation of Geographic Information System database of existing vacant or underutilized properties</td>
<td>Fourth Quarter 2017</td>
<td></td>
</tr>
<tr>
<td>Theme:</td>
<td>Objective(s):</td>
<td>Policy</td>
<td>Action Item</td>
<td>Schedule</td>
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</tbody>
</table>
| Places to Live     | Preserving Rural Character          | Promoting Infill and Municipal Infill Programs       | • Develop working group with local building association to create interest in redevelopment opportunities  
• Explore the creation of a County-wide land bank operations to enhance redevelopment efforts                                      | Fourth Quarter 2017 |
|                    |                                    |                                                      |                                                                                                                                                                                                             |                   |
| Places to Live     | Preserving Rural Character          | Creating a Neighborhood Development Process          | • Develop new standards for required open space and connectivity in new developments  
• Explore opportunities for retro-fitting existing neighborhoods for public space and connectivity  
• Critical review of existing outdated subdivision control ordinance and create an unified development code for County | Fourth Quarter 2017 |
|                    |                                    |                                                      |                                                                                                                                                                                                             |                   |
| Places to Live     | Preserving Rural Character          | Preserving Rural Areas                                | • Critically review any re-zoning request in designated low-growth areas. Require analyze of housing needs as part of review  
• Establish process to create local scenic by-way program. Program to work to preserve rural character of areas  
• Develop a voluntary agricultural conservation zoning designation to preserve remaining large agricultural areas  
• Explore feasibility of implementation of development impact fees and transfer development rights programs | On-going          |
<p>| | | | | |
|                    |                                    |                                                      |                                                                                                                                                                                                             |                   |</p>
<table>
<thead>
<tr>
<th>Theme:</th>
<th>Objective(s):</th>
<th>Policy</th>
<th>Action Item</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Places to Work</td>
<td>Promoting Locally Grown and Owned</td>
<td>Cultivating Locally Owned Businesses and Foster Entrepreneurship</td>
<td>• Development of an Economic Gardening Program with assistance with Edward Lowe Foundation</td>
<td>Second Quarter 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Creation of a local network to promote locally owned business development</td>
<td>Fourth Quarter 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Creation of studio space for co-working opportunities</td>
<td>Fourth Quarter 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Promote best practices for the development of entrepreneurs through detailed analysis of comparable communities nationwide</td>
<td>On-going</td>
</tr>
<tr>
<td>Places to Work</td>
<td>Promoting Locally Grown and Owned</td>
<td>Creating Attractive Development Sites</td>
<td>• Critical review of current design criteria in zoning ordinance for commercial and industrial development</td>
<td>Fourth Quarter 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Creation of a site clearinghouse and development of a web-based present to encourage full usage of current underutilized commercial and industrial space</td>
<td>Fourth Quarter 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Review of zoning ordinance to promote live-work opportunities for new businesses</td>
<td>Fourth Quarter 2017</td>
</tr>
<tr>
<td>Places to Work</td>
<td>Promoting Locally Grown and Owned</td>
<td>Development of O’Brien Innovation Park</td>
<td>• Aggressive develop site as premier innovation and mixed use innovation park in State</td>
<td>On-going</td>
</tr>
<tr>
<td>Theme:</td>
<td>Objective(s):</td>
<td>Policy</td>
<td>Action Item</td>
<td>Schedule</td>
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</tr>
<tr>
<td>Places to Work</td>
<td>Promoting Locally Grown and Owned</td>
<td>Coordinate Economic Development Efforts</td>
<td>• Actively seek mutually beneficial approach to economic development with other municipalities in County through development of economic roundtable</td>
<td>On-going</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Coordinate with municipalities and other organizations in the creation of a unified marketing plan to promote the County as a regional destination for entertainment, arts, and food service</td>
<td>First Quarter 2018</td>
</tr>
<tr>
<td>Places to Visit</td>
<td>Develop Farmer and Artisan Opportunities</td>
<td>Position County as Regional Tourism Hub</td>
<td>• Provide technical assistance for programming and services to expand County's hospitality and tourism</td>
<td>Fourth Quarter 2018</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Encourage and promote farmers' and artisan markets in County through creation of public-private working group</td>
<td>Fourth Quarter 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Provide technical support to connect local farmers and residents especially in areas that do not have adequate access to healthy food options</td>
<td>Fourth Quarter 2017</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Create public venues and public art master plan to identify needs, create a unified place-making approach and promote public art as a community quality of life endeavor</td>
<td>Fourth Quarter 2019</td>
</tr>
</tbody>
</table>
**Theme:** Place to Play  
**Objective(s):** Creating Public Spaces  

<table>
<thead>
<tr>
<th>Policy</th>
<th>Action Item</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Retro-fit Neighborhoods with Open Space</td>
<td>• Develop process to review current neighborhood and determine opportunities for retro-fitting public spaces</td>
<td>Fourth Quarter 2019</td>
</tr>
<tr>
<td>Create Stream Open Space Buffers System</td>
<td>• Develop a Watershed/ Stream Management Plan which would offer best management solutions for stream protection and restoration efforts</td>
<td>Fourth Quarter 2018</td>
</tr>
<tr>
<td>Create Unique Places and Spaces</td>
<td>• Through zoning ordinance develop a design criteria for allowing public space development in commercial defined areas</td>
<td>Fourth Quarter 2017</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Policy</th>
<th>Action Item</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Greenway Trail Plan</td>
<td>• Create a master plan for development of a County-wide Greenway Trail System</td>
<td>Fourth Quarter 2018</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Policy</th>
<th>Action Item</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Promote Active Living for All Ages</td>
<td>• Pursue opportunities to work with various health, education, non-profit and human service providers to enhance active lifestyle opportunities</td>
<td>On-going</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Policy</th>
<th>Action Item</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td>Provide Adequate Recreational Facilities</td>
<td>• Implement ADA improvements to existing park system and unified signage system for Parks System</td>
<td>Second Quarter 2018</td>
</tr>
<tr>
<td></td>
<td>• Critically review County recreational needs</td>
<td>On-going</td>
</tr>
<tr>
<td></td>
<td>• Develop a web-based clearinghouse of existing facilities that are available to the public for recreational use</td>
<td>Fourth Quarter 207</td>
</tr>
<tr>
<td>Theme: Services and Infrastructures</td>
<td>Objective(s): Public Safety Services</td>
<td>Policy</td>
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<tr>
<td></td>
<td></td>
<td>Coordination with Public Safety Providers regarding service, facilities and equipment needs to ensure public safety</td>
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<table>
<thead>
<tr>
<th>Theme: Services and Infrastructures</th>
<th>Objective(s): Transportation</th>
<th>Policy</th>
<th>Action Item</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Coordinate with INDOT on-going basis to ensure mobility and safe, functional transportation systems within County</td>
<td>• Develop on-going communicate and collaborative approach for development of an access management/corridor plan to enhance safety and mobility for current and anticipated growth along SR 64-62 and US 150</td>
<td>On-going</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Theme: Services and Infrastructures</th>
<th>Objective(s): Transportation</th>
<th>Policy</th>
<th>Action Item</th>
<th>Schedule</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Improve Local Road System</td>
<td>• Develop an East-West Corridor Plan to promote mobility within County</td>
<td>Fourth Quarter 2019</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>• Update current Major Thoroughfare Plan and review County’s Capital Improvement Plan including analysis of high crash intersections, multi-modal components, agricultural and freight needs</td>
<td>Fourth Quarter 2019</td>
</tr>
</tbody>
</table>
Vision – Floyd County

Comprehensive Plan

Growth Areas

Residential

Directing higher residential density development towards areas within proximity of adequate infrastructure and public services is a key component for the plan update. High density single family residential should be considered as 6,000 to 12,000 square foot lots for single family detached. These types of development should be located in close proximity to both sanitary sewers and be in close proximity to primary arterial transportation corridors following the precepts of smart growth. Smaller lot sizes should be considered in these areas if connected to sanitary sewers and associated with conservation development design proposed in the styles associated with Randal Arendt.

Where appropriate, higher density patio-style housing should be considered in areas in close proximity to main commercial areas. Multi-family development should be directed towards established urban areas based on proximity to existing services and density. Multi-family development should be limited to existing zoned areas or when development can provide immediate access to commercial, alternate forms of transportation and is incorporated as part of innovative conservation design. Senior housing developments should be considered for higher density if associated with auxiliary services and transportation options are available or proposed.

Reservations for open space must be a consideration in any high density level, single family or multi-family development. Development planning for this multi-family style density should consider including components of mixed land uses and exhibit a pedestrian-friendly environment. Connecting to commercial centers should be strongly encouraged.

Another factor will be the development of a planned unit development zoning classification, which offers the community the flexibility to consider conservation subdivision developments where clustering of home sites in combination with open space reservations and other types of development activities.

Moderate-level residential development with a minimum density of one dwelling unit per .85 acre should occur in areas outside the highest residential development areas.

A main planning component regarding densities level in this transitional development area is proximity to the county’s major collector roads, avoiding environmentally constrained areas, and within proximity to public services.

Transitional residential development areas should be readily accessible for the delivery of emergency public services. Transitional areas should take special consideration in terms of soils suitability for on-site wastewater treatment. All sites must have the ability for placement of a redundant lateral field system.

In terms of low-density, Agricultural-Residential areas should have density levels not to exceed one dwelling unit per two acres. Due to the high concentrations of prime farmland soils, environmentally constrained land and compatibility agricultural residential uses, these areas shall be considered for low density development. Also, the development of a voluntary agricultural preservation district should be considered as a tool to assist in the protection of agricultural uses. Densities in these areas should not exceed 1 dwelling unit per 10 acres per voluntary agreements with participating land owners. County should also review possibilities of developing transferable development rights programs in low-density areas.

The county plan should allow for expansion of sewer services in line with federal, state and local rules. Proposed expansion should conform to municipal service boundaries or existing CTA’s. Efforts to extend outside these services shall be strongly discouraged. Land Use Map 1 indicates the Growth, Transitional and Agricultural areas for residential development.
Commercial
Following the commercial land use principles outlined previously, Floyd County has two main commercial corridors and three minor commercial areas. These corridors can be defined as the Highlander Point corridor and the State Road 62/64 corridor. Having accessibility to adequate infrastructure systems and compatibility uses, these commercial corridors lend themselves to future commercial development. One of the primary commercial goals and policies is the planned development of these corridors.

As stated in the goals and community policies section, these areas present the two primary gateways into the county. Special considerations and development standards must be part of the future development of these areas to ensure the creating an area that blends into the rural characteristics of the community. Through the establishment of gateway overlay districts, the community can develop a series of standards to ensure the quality of development along these corridors.

The community also has several smaller commercial areas. These areas provide local commercial needs for residents. These areas include the Navilleton Road/US 150, Charlestown Road/County Line Road, Paoli Pike/Scottsville Road, and Corydon Pike. Small commercial activities presently occur in these vicinities and should continue.

Renovation or revitalization efforts should be focused in areas experiencing decline, however, these areas should not be seen as primary commercial areas and development should be directed to the previously mentioned primary corridors whenever possible and feasible. Efforts need to be in place that requires required expansion of commercial areas to be able to show need and lack of existing structures that are underutilized.

Efforts should also be made to encourage the development and creation of locally owned businesses. The review of planned unit developments that incorporate commercial space should be strongly encouraged to set aside a percentage of space for locally owned businesses.

Industrial
As part of the plan update, the development of an economic development strategy is a primary goal in determining possible development areas. The economic development strategy will entail the types of employment clusters that the community should pursue in terms of economic development. These potential development areas could possibility serve the business/industrial needs of the community. Any future business/industrial development areas will need immediate access to necessary infrastructure especially transportation systems and municipal sanitary sewer systems.

Economic development should be centered and encouraged through the development of locally owned businesses. Emphasis should be given to promote technology-based, advanced engineering-manufacturing, and sustainable agricultural businesses. Fostering entrepreneurship should also be considered including review of residential components to promote live-work, co-work opportunities, and other innovative approaches. Additional considerations need to be given to tourism related commercial development.

Non Development Area
The main components for the identification of non-development areas are proximity of environmentally constrained lands and areas with the highest concentration of agricultural uses and prime farmland soils. Through the identification process of areas such as steep slope and flood-prone areas, the community is meeting a primary land use principle associated with land use planning. Additionally, the identification of agricultural uses and prime farmlands outside the proximity of infrastructural capacities protects the community’s agricultural endeavors and protects its natural resources and beauty. The maps on the next page highlight the flood prone and steep slope areas throughout the county.

A series of maps have been developed to illustrate these environmentally sensitive areas. Potential development shall demonstrate how development in these areas can
be done effectively without considerable damage to sensitive areas such as slopes and floodplains. Development should also show how proposed development in these areas does not cause adverse public safety effects and how it can provide more than marginal public safety services. The Plan Commission and Board of Zoning Appeals should only consider development or redevelopment in these areas when the development proposal has adequately demonstrated that the proposed development can be adequately service by public safety services.
Franklin Township

Current Land Use
Current land use in Franklin Township is significantly agriculture and low-density residential use. The steep slopes and floodplains in the township limit land uses in the township. The small pockets of industrial land use are located near the Ohio River along SR 111, while the small commercial areas are located near the City of New Albany and SR 11.

Future Land Use
Residential
Future residential land use in Franklin Township will be restricted by its topography. Development will be very-low density and located near existing residential areas and away from floodplains. High density development should be discouraged due to topography and lack of public infrastructure and services.

Commercial
Like residential use, future commercial land use in Franklin Township will be limited by lack of suitable land and population. Any future commercial development proposal shall identify adequate public infrastructure and safety services are present and available for use.

Industrial
Future industrial use will be focused towards existing industrial pockets. Expansion of these sites or alternative locations in the township shall need to demonstrate adequate public infrastructure and safety services are present and available for use.

Recreational
Franklin Township presents an opportunity to expand upon our existing trail system with the nearby Campbell Woodland Nature Trails, highlighting the natural beauty and scenic vistas that Franklin Township presents.
Current Land Cover

The majority of land cover within Franklin Township is made up of deciduous forest, hay/pasture land or cultivated crops. Deciduous forest can be found throughout the township, while hay/pasture land is mostly found in the western portions of the township and between the floodplain and sleep slope areas along the Ohio River. Cultivated crops are concentrated in the Ohio River floodplain. Pockets can also be found throughout the western portions of the township near hay/pasture land. Developed land in the township is concentrated along the major thoroughfares such as SR 111, SR 62, and SR 11.

<table>
<thead>
<tr>
<th>Franklin Township Current Land Cover</th>
<th>Percent Coverage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Deciduous Forest</td>
<td>66.64%</td>
</tr>
<tr>
<td>Hay/Pasture</td>
<td>16.14%</td>
</tr>
<tr>
<td>Cultivated Crops</td>
<td>6.64%</td>
</tr>
<tr>
<td>Developed, Open Space</td>
<td>2.79%</td>
</tr>
<tr>
<td>Herbaceous</td>
<td>2.45%</td>
</tr>
<tr>
<td>Woody Wetlands</td>
<td>2.31%</td>
</tr>
<tr>
<td>Evergreen Forest</td>
<td>1.21%</td>
</tr>
<tr>
<td>Developed, Low Intensity</td>
<td>0.53%</td>
</tr>
<tr>
<td>Open Water</td>
<td>0.52%</td>
</tr>
<tr>
<td>Emergent Herbaceous Wetlands</td>
<td>0.47%</td>
</tr>
<tr>
<td>Developed, Medium Intensity</td>
<td>0.15%</td>
</tr>
<tr>
<td>Mixed Forest</td>
<td>0.08%</td>
</tr>
<tr>
<td>Developed, High Intensity</td>
<td>0.03%</td>
</tr>
<tr>
<td>Barren Land</td>
<td>0.03%</td>
</tr>
</tbody>
</table>

Source: NLCD 2011
Georgetown Township

Current Land Use
Much like Franklin Township, residential and agriculture make up the highest portion of land use in Georgetown Township. However, unlike Franklin Township, Georgetown Township has a healthy proportion of commercial land use, with potential for growth. While currently small, industrial land use in Georgetown Township also has potential for growth in the future. Georgetown Township also has the second largest park in our County Parks system, Garry E. Cavan Park.

Future Land Use

Residential
Future high density residential land use will be directed towards existing infrastructure and near existing residential uses. Georgetown Township provides opportunities for conservation subdivision design, as well as opportunities for mixed use development. Higher density development shall be in residential growth areas and proposed higher density developments in transitional and agricultural areas shall be discouraged.

Commercial
Future commercial land use will be concentrated at the I-64/SR 64 interchange at the Edwardsville Gateway District. Efforts should be made to coordinate with the Town of Georgetown regarding commercial nodes and revitalization of its main street areas. Existing infrastructure and the overlay district’s design standards provide a great opportunity for smart commercial growth in this area. Commercial development should have accessibility to infrastructure capacity and should be developed to not to lessen service or safety levels.
Infill opportunities shall be considered on how they affect existing land uses. Expansion in the SR 62 corridor for commercial businesses should be limited due to infrastructure and safety concerns. Coordination should take place with the Town of Georgetown to provide a seamless transition along SR 64 corridors with its municipal goals. Any commercial proposals shall be considered on its effects to safety along SR 62 and proximity to adequate infrastructure.

**Industrial**

Future industrial land use will be focused in two areas: the existing Maplewood Industrial Park and the future O’Brien Innovation Park. These two areas provide for strong light industrial and technology-focused development opportunities for the future. Expansion of existing industrial uses should be vigorously reviewed to determine if infrastructure and services are present and available and how it will affect the rural character of the community. Efforts to plan and design with the topography, land cover and promote sustainable developments should be part of any proposed development or redevelopment request.

**Recreational**

Identifying possible connections and expansions to provide recreational venues in the community should be viewed as a community asset. Review should center as with all uses around safety, service, and blending of uses with existing land uses to promote and not diminish property values and use.
Current Land Cover

Deciduous forest and hay/pasture land make up the largest percentage of land cover within the Georgetown Township. Deciduous forest is located mostly in the southeastern portions of the township, while hay/pasture land can be found throughout most of the township. The majority of developed land cover follows the SR 64 corridor from the I-64 ramp towards the Town of Georgetown. Higher pockets of medium intensity and high intensity developments are located near the Edwardsville Gateway area and within the Town of Georgetown. The small area of high intensity development in the northern portion of the township is the campus of Floyd Central High School.

<table>
<thead>
<tr>
<th>Georgetown Township Current Land Cover</th>
<th>Percent Coverage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Deciduous Forest</td>
<td>46.12%</td>
</tr>
<tr>
<td>Hay/Pasture</td>
<td>33.82%</td>
</tr>
<tr>
<td>Developed, Open Space</td>
<td>9.71%</td>
</tr>
<tr>
<td>Cultivated Crops</td>
<td>2.94%</td>
</tr>
<tr>
<td>Herbaceous</td>
<td>2.45%</td>
</tr>
<tr>
<td>Developed, Low Intensity</td>
<td>1.8%</td>
</tr>
<tr>
<td>Evergreen Forest</td>
<td>1.76%</td>
</tr>
<tr>
<td>Developed, Medium Intensity</td>
<td>0.69%</td>
</tr>
<tr>
<td>Open Water</td>
<td>0.27%</td>
</tr>
<tr>
<td>Mixed Forest</td>
<td>0.27%</td>
</tr>
<tr>
<td>Developed, High Intensity</td>
<td>0.13%</td>
</tr>
<tr>
<td>Shrub/Scrub</td>
<td>0.04%</td>
</tr>
<tr>
<td>Barren Land</td>
<td>0.00%</td>
</tr>
</tbody>
</table>

Source: NLCD 2011
Greenville Township

Current Land Use
Greenville Township has the highest concentration of agricultural land use within Floyd County. Residential land uses are concentrated around the Town of Greenville, the Galena area and along the US 150 corridor, with commercial land uses following a similar pattern of development. Industrial land uses are located in the Town of Greenville and off of Louis Smith Rd on the edge of the county line.

Future Land Use
Residential
Future residential land use will be focused towards existing municipal infrastructure located near the Town of Greenville. Expansion of higher density development shall be discouraged until municipal services have been adequately provided within the municipality borders to allow for infill development rather than green-field development in the township areas. Use of conservation design development shall be strongly encouraged in transitional and agricultural areas.

Commercial
Future commercial land use will be directed towards the Galena area and the Town of Greenville. Expansion along US 150 outside of these areas should be discouraged unless a detailed access management is developed. The County should aggressively pursue the development of this type of planning with INDOT.

Greenville Township

<table>
<thead>
<tr>
<th>Land Use</th>
<th>Acreage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Agriculture</td>
<td>13,637</td>
</tr>
<tr>
<td>Residential</td>
<td>7,131</td>
</tr>
<tr>
<td>Commercial</td>
<td>170</td>
</tr>
<tr>
<td>Industrial</td>
<td>70</td>
</tr>
<tr>
<td>Recreational</td>
<td>50</td>
</tr>
</tbody>
</table>

Source: Floyd County Assessor’s Office
**Industrial**
Future industrial land use expansion in the Greenville Township is not expected. Expansion of existing industrial uses should be vigorously reviewed to determine if infrastructure and services are present and available and how it will affect the rural character of the community. Efforts to plan and design with the topography, land cover and promote sustainable developments should be part of any proposed development or redevelopment request.

**Recreational**
Both Greenville Park and Galena-Lamb Park both provide opportunities for revitalization in the future. Additional recreational opportunities should be explored. Identifying possible connections and expansions to provide recreational venues in the community should be viewed as a community asset. Review should center as with all uses around safety, service, and blending of uses with existing land uses to promote and not diminish property values and use.
Current Land Cover

Like Georgetown Township, Greenville Township’s land cover is mostly made up of deciduous forest and hay/pasture land and can be found throughout the township. Cultivated crops make up the third highest land cover in the township and makes the highest percentage within the entire county. Like the other townships, developed land cover follows the major thoroughfares. In Greenville Township, developed land cover is concentrated along US 150 within the Town of Greenville and in the Galena area.

<table>
<thead>
<tr>
<th>Land Cover Type</th>
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<tr>
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<td>0.05%</td>
</tr>
<tr>
<td>Barren Land</td>
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</table>

Source: NLCD 2011
Lafayette Township

Current Land Use
Current land use in Lafayette Township is mostly agriculture and residential. Residential uses are concentrated near the US 150 and Paoli Pike corridors, while agriculture uses are heavily concentrated in the northern areas of the township. Commercial land uses are focused in the Highlander Point and Paoli Pike areas. Recreational uses are high in Lafayette Township and include Letty Walter Park, Floyds Knobs Community Club, Valley View Golf Course, and the Mt. St Francis Sanctuary.

Future Land Use
Residential
Similar to the Georgetown Township, future residential land use will be directed towards existing infrastructure and near existing residential uses. Expansion of public services within agricultural areas shall be discouraged as means to promote high-density development. Township provides opportunities for conservation subdivision design, as well as opportunities for mixed use development.

Commercial
Future commercial land uses will be focused at the Highlander Point and Paoli Pike areas, with consideration to access management, sewer capacity, and smart growth principles.
Industrial
Future expansion of industrial land uses is not anticipated. Expansion of existing industrial uses should be vigorously reviewed to determine if infrastructure and services are present and available and how it will affect the rural character of the community. Efforts to plan and design with the topography, land cover and promote sustainable developments should be part of any proposed development or redevelopment request.

Recreational
Letty Walter Park provides an opportunity to explore park improvements for the future. Identifying possible connections and expansions to provide recreational venues in the community should be viewed as a community asset. Review should center as with all uses around safety, service, and blending of uses with existing land uses to promote and not diminish property values and use.
Current Land Cover

Similar to the previous townships, Lafayette Township’s land cover is mostly deciduous forest and hay/pasture land. Both of these land cover types are found throughout the entire township, with the highest concentrations located in the northern areas. Cultivated crops are also exclusively located in the middle and northern areas of the township. Developed medium to high intensity land cover are concentrated in the Highlander Point and Paoli Pike areas.

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<td>0.07%</td>
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<td>Mixed Forest</td>
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<tr>
<td>Emergent Herbaceous Wetlands</td>
<td>0.02%</td>
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<tr>
<td>Barren Land</td>
<td>0.02%</td>
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</table>

Source: NLCD 2011
New Albany Township

Current Land Use
A significant portion of land use within the township is outside of the county’s jurisdiction and is within the City of New Albany. The land use that is outside the city is mostly residential and agriculture, within the residential being located northeast near the Floyd/Clark County Line. The largest areas of agriculture use are found outside the city limits to the southwest near Franklin Township. Industrial land uses are concentrated near Grant Line Rd and close to the City of New Albany’s Industrial Park. The largest park in the county, Sam Peden Community Park, lies within the city limits. The smallest park in the county, Herman Collier Park, is also located in the New Albany Township. The County is constructing a new park, Kevin Hammersmith Memorial Park along Charlestown Road.

Future Land Use

Residential
Residential development in the future will be located near existing uses and existing infrastructure.

Commercial
Future commercial development will be focused near the existing commercial area on Charlestown Road and County Line Road.

Industrial
Future expansion of industrial land uses is not anticipated. Expansion of existing industrial uses should be vigorously reviewed to determine if infrastructure and

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<th>New Albany Township Current Land Use</th>
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Note: Data Excludes City of New Albany
services are present and available and how it will affect the rural character of the community. Efforts to plan and design with the topography, land cover and promote sustainable developments should be part of any proposed development or redevelopment request.

Recreational
Future recreational uses include the current development of the County’s newest park, Kevin Hammersmith Memorial Park.
Current Land Cover
While deciduous forest makes up the highest percentage of land cover in the township, New Albany Township has the highest percentage of developed land cover in the county. The deciduous forest land cover is located around the boundaries of the township, towards Franklin and Lafayette, while the most developed areas concentrated within the City of New Albany.

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<th>New Albany Township Current Land Cover</th>
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<tr>
<td>Hay/Pasture</td>
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<td>Developed, Medium Intensity</td>
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<td>Barren Land</td>
<td>0.11%</td>
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<tr>
<td>Mixed Forest</td>
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Source: NLCD 2011
Appendix

County Zoning Maps ................................................................. 60
Major Roadways ....................................................................... 62
Steep Slope and Flood Zones ......................................................... 65
Public Survey Responses .............................................................. 66
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VISION – FLOYD COUNTY

Greenville Township Zoning

Lafayette Township Zoning

COMPREHENSIVE PLAN
VISION – FLOYD COUNTY

COMPREHENSIVE PLAN

New Albany Township Zoning

Franklin Township Major Roadways

Functional Classification:
- Interstate
- Minor Arterial
- Major Collector

City of New Albany

Zoning:
- Fringe/NA
- AR
- RR
- RS
- RU
- MF
- NC
- GC
- GI
- PR

Map is for informational use only. Floyd County is not responsible for any inaccuracies in data presented.

Map is for informational use only. Floyd County is not responsible for any inaccuracies in data presented.
VISION – FLOYD COUNTY

Floyd County Steep Slopes

Percent Slope
- High: 78.47
- Low: 0

Floyd County Flood Zones

Flood Zone
- 0.2% PCT ANNUAL CHANCE FLOOD HAZARD
- A
- AE
- AO
- X PROTECTED BY LEVEE
Demographics

- More than 65% of Respondents have lived in Floyd County for 16 years or more
- 88% of Respondents were over the age of 45
- 45% of Respondents have graduated college or higher
- 59% of Respondents were male

Question One

89% of Respondents are satisfied with living in Floyd County
Question Two
79% of Respondents want land use policies that protect rural community character.

Question Three
70% of Respondents want current land use policies enforced. However, a significant number of respondents were unaware of the "current land use policies".

Want Land Use Policies That Protect Community Character

Want Current Land Use Policies Enforced
**Question Four**

86% of respondents are in favor of conservation and sustainable development policies.

**Question Five**

Respondents want developments that meet community standards, but are concerned about “expediting development.”
**Question Six**
Respondents seemed concerned or confused on how new residents would pay for infrastructure impacts. Several voiced concerns that the developers should pay these costs.

**New Residents Should Pay For Infrastructure Impacts**
- 28% Strongly Agree
- 32% Agree
- 29% Not Sure
- 14% Disagree
- 2% Strongly Disagree

**Question Seven**
Responses could be skewed by the high amount of baby-boomer and senior citizen aged respondents.

**Want Housing Options That Retain Senior Citizens In the Community**
- 51% Strongly Agree
- 28% Agree
- 11% Not Sure
- 7% Disagree
- 2% Strongly Disagree
Question Eight
Respondents voiced their concerns over the “quality” or socioeconomic profile of these young adults.

Went Housing Options That Attract Young Adults to the Community

- Strongly Agree: 2%
- Agree: 22%
- Not Sure: 9%
- Disagree: 41%
- Strongly Disagree: 16%

Question Nine
Over 70% of respondents want more development in the county.

Want Development of Retail, Restaurants, and Businesses

- Strongly Agree: 10%
- Agree: 12%
- Not Sure: 12%
- Disagree: 28%
- Strongly Disagree: 38%
Question Ten

84% of respondents want locally-owned retail, restaurants, and businesses.

Question Eleven

90% of respondents want a farmer's market in the county.
Question Twelve
Over 70% of respondents want more activities in the county’s park system.

Question Thirteen
Over 70% of respondents want more opportunities to walk and bike in the community.
Question Fourteen

Many respondents want more community and public entertainment amenities.

Question Fifteen

While responses were mostly positive to this question, many respondents were concerned with how services would be affected if a merger happened.
VISION – FLOYD COUNTY

Question Sixteen
Over 80% of respondents want to see roads improved, with many of them strongly commenting on the current state of county roads.

Want Improved Infrastructure and Public Services

- Strongly Agree: 1%
- Agree: 6%
- Not Sure: 20%
- Disagree: 32%
- Strongly Disagree: 33%

Question Seventeen
Several respondents noted that this was the county’s biggest issue.

Want Improved High Speed Internet Access

- Strongly Agree: 29%
- Agree: 2%
- Not Sure: 17%
- Disagree: 30%
- Strongly Disagree: 10%
**uestion Eighteen**

Many respondents felt this should not be a focus for the County but for New Albany.

**Question Nineteen**

Many respondents voiced their concerns regarding the current state of recycling access in Floyd County.
Tax Related Questions

Question One
74% of respondents are against paying in order to attract young adults to the community.

Tax or Fee: Attract Young Adults to Community
- Yes: 74%
- No: 26%
Question Two

59% of respondents are against paying to retain senior citizens in the community.

- Yes: 41%
- No: 59%

Question Three

57% of respondents are against paying to attract businesses and employers.

- Yes: 43%
- No: 57%
Question Four
Responses regarding the use of increased taxes to improve roads and traffic in the community were significantly positive compared to many of the other tax-related questions.

Tax or Fee: Improve Roads and Traffic
- Yes: 38%
- No: 62%

Question Five
Respondents were split on using increased taxes to create new park facilities.

Tax or Fee: Create New Park and Recreational Facilities
- Yes: 51%
- No: 49%
Question Six
57% are in favor of using increased taxes to maintain and upgrade current park and recreational facilities.

Tax or Fee: Maintain and Upgrade Current Park and Recreational Facilities

- Yes: 43%
- No: 57%

Question Seven
64% of respondents are against using increased taxes to promote entrepreneurship.

Tax or Fee: Increase Entrepreneurship in Community

- Yes: 36%
- No: 64%
Question Eight

65% are against increased taxes for the development of regional recreational and entertainment attractions.

Question Nine

69% of responses are against using increased taxes or fees to upgrade the county fairgrounds.
Question Ten
56% are against using increased taxes or fees to upgrade the county public library.

Question Eleven
While most respondents felt curb-side recycling is important, most commented that recycling should be "self-sufficient."
Question Twelve

Responses were overwhelmingly negative towards using increased taxes or fees for public transit.
Comprehensive Plan Steering Committee

1. Jeremy Klein  Lafayette Twp Fire Protection District
2. Dave Schickel Jr.  Lafayette Twp Fire Protection District
3. Gregory Sekula  Indiana Landmarks
4. Laura Renwick  (Alternate)  Indiana Landmarks
5. Martin Snyder  Edwardsville Water Corporation
6. Dale Lafferre  (Alternate)  Edwardsville Water Corporation
9. Charlie Smith  Building & Dev. Assoc. of So. In
10. David Miller  Building & Dev. Assoc. of So. In
11. Diane Thomas  Southern Indiana Realtors
12. Kyle Wohrle  Southern Indiana Realtors
13. Louisa Didat  Save Our Knobs
14. Carol Tobe  Save Our Knobs
15. Clarence Burgin  Floyd County 4-H Board
16. Scott Ham  Silver Creek Water Corp.
17. Bob Geswein  Harrison REMC
18. Daryl Naville  Borden Tri Co Regional Water District
19. Greg Stevens  TWC
20. Roger Butler  TWC
21. Dr. Bruce Hibbard  New Albany Floyd Co School Corp
22. Dr. Louis Jensen  New Albany Floyd Co School Corp
23. Thomas G. Millea Jr.  Floyd County Parks
24. Scott Klink  Floyd County Parks
25. Andrew B. Takami  Purdue University
26. Melissa Merida  New Albany Floyd Co Public Library
27. Roger Whaley  New Albany Floyd Co Public Library
28. David A. Vince  Clark County REMC
29. Dan Coffey  City of New Albany
30. Dennis Konkle  Floyd County Farm Bureau
31. James A. Senn Jr.  Floyd County Farm Bureau
<table>
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<tr>
<th>No.</th>
<th>Name</th>
<th>Agency/Position</th>
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<tbody>
<tr>
<td>33</td>
<td>Charlotte Bass</td>
<td>Floyd County Health Department</td>
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<tr>
<td>34</td>
<td>Nancy Grantz</td>
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<td>35</td>
<td>Terry Hertel</td>
<td>Emergency Management Agency</td>
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<tr>
<td>36</td>
<td>Pat Harrison</td>
<td>Arts Council of Southern Indiana</td>
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<td>Julie Schweitzer</td>
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<td>38</td>
<td>William J. Reedy</td>
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<td>Chris Moore</td>
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<td>Gina Anderson</td>
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<tr>
<td>42</td>
<td>Cathy Smock</td>
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<td>Mark Bliss</td>
<td>Clark-Floyd Convention &amp; Tourism</td>
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<td>Paul Kiger</td>
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<tr>
<td>46</td>
<td>Charles Freiberger</td>
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<td>William Gibson</td>
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<td>Guy Heitkemper</td>
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<td>FF Chris Pellman</td>
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<td>Mary Lou Byerley</td>
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<tr>
<td>David Schenk Jr</td>
<td>Lafayette Inn</td>
<td>(502) 371-4665</td>
</tr>
<tr>
<td>Tim Senn</td>
<td>EC Farm Bar</td>
<td>802-639-0808</td>
</tr>
<tr>
<td>Dennis Korbit</td>
<td>F.C. Farm Bureau</td>
<td>502-594-3555</td>
</tr>
<tr>
<td>Arrow Miller</td>
<td>Old Vincennes Rd</td>
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</tr>
<tr>
<td>Dale Mann</td>
<td>2131 Kemper Rd</td>
<td>812-377-5172</td>
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<tr>
<td>Guy Well</td>
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<td>Joe Beck</td>
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<td>Bob Wombley</td>
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</tr>
<tr>
<td>Chris Moore</td>
<td>2524 Government Ave, Floyd Co., IN</td>
<td>812-479-5146</td>
</tr>
<tr>
<td>Gib Kinney</td>
<td>3014 W. Center St., Savannah, GA</td>
<td>812-346-0068</td>
</tr>
<tr>
<td>Guy Miller</td>
<td>3018 W. Indiana Ave., BF, Floyd, IN</td>
<td>812-340-1332</td>
</tr>
<tr>
<td>David Schuler</td>
<td>1435 E. 30th St., Savannah, GA</td>
<td>812-346-4665</td>
</tr>
<tr>
<td>Jim Senn</td>
<td>2013 Old Winnebago Rd., Savannah, IN</td>
<td>812-348-8420</td>
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<tr>
<td>Dennis Kruith</td>
<td>1425 Trott Rd., Savannah, GA</td>
<td>812-346-4665</td>
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<tr>
<td>John Schlueter</td>
<td>4015 N. Marietta Pl., Savannah, GA</td>
<td>812-346-4665</td>
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<tr>
<td>Brak Stringer</td>
<td>4020 Bannock Rd., Savannah, GA</td>
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<td>Scott Voight</td>
<td>2013 Old Winnebago Rd., Savannah, GA</td>
<td>812-348-8420</td>
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<td>Roger Whitney</td>
<td>2013 Old Winnebago Rd., Savannah, GA</td>
<td>812-348-8420</td>
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<tr>
<td>Julie Schweitzer</td>
<td>5946 Hwy 12, Eliz., IN</td>
<td>812-346-5330</td>
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<tr>
<td>Lori Hughes</td>
<td>5010 S. Skyscrapers Ave., Savannah, IN</td>
<td>812-346-4665</td>
</tr>
<tr>
<td>Pat Warren</td>
<td>2013 Old Winnebago Rd., Savannah, GA</td>
<td>812-348-8420</td>
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**Comprehensive Plan Meeting**

**November 16, 2016**
# PUBLIC Meeting SIGN-IN SHEET

**Comprehensive Plan Meeting**

**19-Oct-16**

<table>
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<tr>
<th>NAME</th>
<th>ADDRESS/ORGANIZATION</th>
<th>PHONE</th>
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<tbody>
<tr>
<td>Jank Miller</td>
<td>203 Old Vanceville Rd, 5525 Donaldson Rd, Floyd Plan Comm.</td>
<td>202-399-9983</td>
</tr>
<tr>
<td>Dennis Keeple</td>
<td>RFD 2, Demopolis, GCP, Floyd Plan Comm.</td>
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<tr>
<td>Dale McManus</td>
<td>RE/MAX, Re/Max, Floyd Co. Fire Chiefs</td>
<td>202-295-9565</td>
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<td>Paul Maymon</td>
<td>RE/MAX, Re/Max, Floyd Co. Fire Chiefs</td>
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<td>Bob Gebben</td>
<td>Harrison REMC</td>
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<tr>
<td>David Vincie</td>
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<td>Jeremy Klein</td>
<td>Floyd Co. Fire Chiefs, Leopolis Fire Dept.</td>
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<td>David J. Schukin</td>
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<td>John Beams</td>
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<td>Capper Culp</td>
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<td>Charlie Smith</td>
<td>Floyd Co. Fire Chiefs, Leopolis Fire Dept.</td>
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<td>Jonathan Melo</td>
<td>474 S. Main St, 474 S. Main St, Floyd Co. Fire Chiefs</td>
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<tr>
<td>Paul R. Kees</td>
<td>115 W. Chester St, Floyd Co. Fire Chiefs, Leopolis Fire</td>
<td>202-383-5040</td>
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<tr>
<td>Tommy Woodard</td>
<td>504 Chadwick Rd, Floyd Co. Fire Chiefs, Leopolis Fire</td>
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<td>Roger Elmore</td>
<td>2000 Tomorrow Rd, Demopolis, Floyd Plan Comm.</td>
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<td>Roger Killam</td>
<td>1401 Chadwick Rd, Floyd Co. Fire Chiefs, Leopolis Fire</td>
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<td>Mary Beth Byrd</td>
<td>203 Old Vanceville Rd, Floyd Co. Fire Chiefs</td>
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<td>Gary L. Leman</td>
<td>204 High Rd, Floyd Co. Fire Chiefs, Leopolis Fire Dept.</td>
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<td>Justin Deitch</td>
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<td>Chuck K. Williams</td>
<td>204 High Rd, Floyd Co. Fire Chiefs, Leopolis Fire Dept.</td>
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**VISION – FLOYD COUNTY COMPREHENSIVE PLAN**

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<tr>
<th>NAME</th>
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<tr>
<td>Roger D. Jeffers</td>
<td>Floyd Co. Public</td>
<td>948-5560</td>
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<td>Mary Lou Byersier</td>
<td>Floyd Co. Solid Waste</td>
<td>948-4733</td>
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<td>David A. Vince</td>
<td>Clark County REMC</td>
<td>246-3116</td>
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<td>Justin Tackett</td>
<td>Floyd Co. Government</td>
<td>822-9474</td>
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<tr>
<td>Chris J. Hilltopp</td>
<td>Fixer Co. Part E</td>
<td>812-949-9551</td>
</tr>
<tr>
<td>Tammy Maxon</td>
<td>Floyd Co. Farm Crops</td>
<td>812-928-9050</td>
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<tr>
<td>Jake Sallieburg</td>
<td>Lafayette Fire</td>
<td>812-339-3199</td>
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<td>David L. Schickel</td>
<td>Indiana Landmarks</td>
<td>812-284-9534</td>
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<tr>
<td>Roger Dobson</td>
<td>Habitat Development</td>
<td>812-923-2266</td>
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<tr>
<td>Janis Harmon</td>
<td>Farm Bureau</td>
<td>812-973-6188</td>
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<tr>
<td>Roger W. Willey</td>
<td>CCC</td>
<td>812-796-0571</td>
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<tr>
<td>Ace Mann</td>
<td>Floyd Co. Farm Bureau</td>
<td>552-541-4335</td>
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<tr>
<td>Dennis Kendal</td>
<td>West Floyd Community</td>
<td>812-247-9267</td>
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<tr>
<td>John Beams</td>
<td>Save Our Knobs</td>
<td>812-949-5106</td>
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<tr>
<td>Carol Tope</td>
<td>Fixer Co.</td>
<td>812-297-4666</td>
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<tr>
<td>Pat Harrison</td>
<td>Harrison REMC</td>
<td>812-282-5538</td>
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<tr>
<td>Helen Mischke</td>
<td>Harrison County Council</td>
<td>812-981-7447</td>
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Wednesday, September 26